

Policy Performance and Governance Capacities in the OECD and EU

Sustainable Governance Indicators 2015



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This year marks the release of the fourth edition of the Sustainable Governance Indicators (SGI). Although many countries of the OECD and EU seem to have gradually overcome the global economic and financial crisis, quite a few industrial nations are still faced with enormous challenges and social dislocation as a result of the crisis. The social situation, particularly in the southern European crisis countries is still extremely worrying.

The SGI project seeks to identify structural and procedural challenges to sustainable policy formulation and implementation while comparing management competences and shortcomings. Doing so, the SGI contributes to a factual and data-driven debate on good governance and sustainable policy outcomes. At the same time, we want to identify examples of success and governance innovations, and help set international learning processes in motion. In this, we follow the guiding principle of the Stiftung's founder, Reinhard Mohn, to "learn from the world."

The Nordic countries, Switzerland and Germany are the most successful countries with regard to sustainable policy outcomes. What is striking is the very good performance of Estonia, which ranks seventh in the Policy Performance Index, immediately succeeding Germany. The country's sustainable budgetary policy and excellent education system are the main reasons for this good ranking. Likewise in the Governance Index, the northern European countries are far in the lead. Also New Zealand's system of government is characterized by high strategic capacity and long-term orientation. Economically, most OECD and EU countries were able to recover somewhat during the survey period (May 2013 – November 2014). This also concerns the European crisis countries Spain, Portugal and Ireland, in which the structural reforms of recent years have shown some effects. In Greece, too, a slight improvement in some indicators was seen during the last period, but developments since the beginning

of this year are not reflected in the new SGI results. Given its dramatic social and economic situation, Greece is again at the clear bottom of our country comparison. Relatively strong deteriorations in sustainable governance can be observed in the case of Australia, which – like the United States – ranks only in the lower third of the Policy Performance Index. Looking at the quality of democracy, the continued deterioration in Hungary and Turkey is also worrying.

Many countries of the OECD and EU now use the SGI for their own performance management and thus fill Reinhard Mohn's central motive with life. Given the growing global demand for our evidence-based analysis and the need for continuous monitoring, we have decided to update our SGI data annually rather than publish it only once every two to three years. The SGI 2015 is the first edition based on this new annual survey process.

This transformation to an annual process should in future also allow for short-term, issue-specific studies based on the SGI data. For example, in the second half of 2015 we will publish two special studies which are of high topical relevance. First, with a view to the current UN post-2015 process, we will present a study assessing all OECD countries on the target dimensions of the new Sustainable Development Goals (SDGs) in September 2015. In the autumn, we will release the second edition of our EU Social Justice Index, which systematically compares opportunities for social participation in all 28 EU member states. The previous edition of this study had tremendous resonance internationally. The SGI thus offers governments, researchers and the media a huge dataset to tap into.

This brochure naturally offers only a brief glimpse into the goals, methods and results of the new SGI. We invite all interested to further explore the rich collection of data and information on our new website, which offers full transparency of our methodology through a variety of interactive features.



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*Chairman and CEO,
Bertelsmann Stiftung
Executive Board*



Dr. Stefan Emptner
*Senior Director Program
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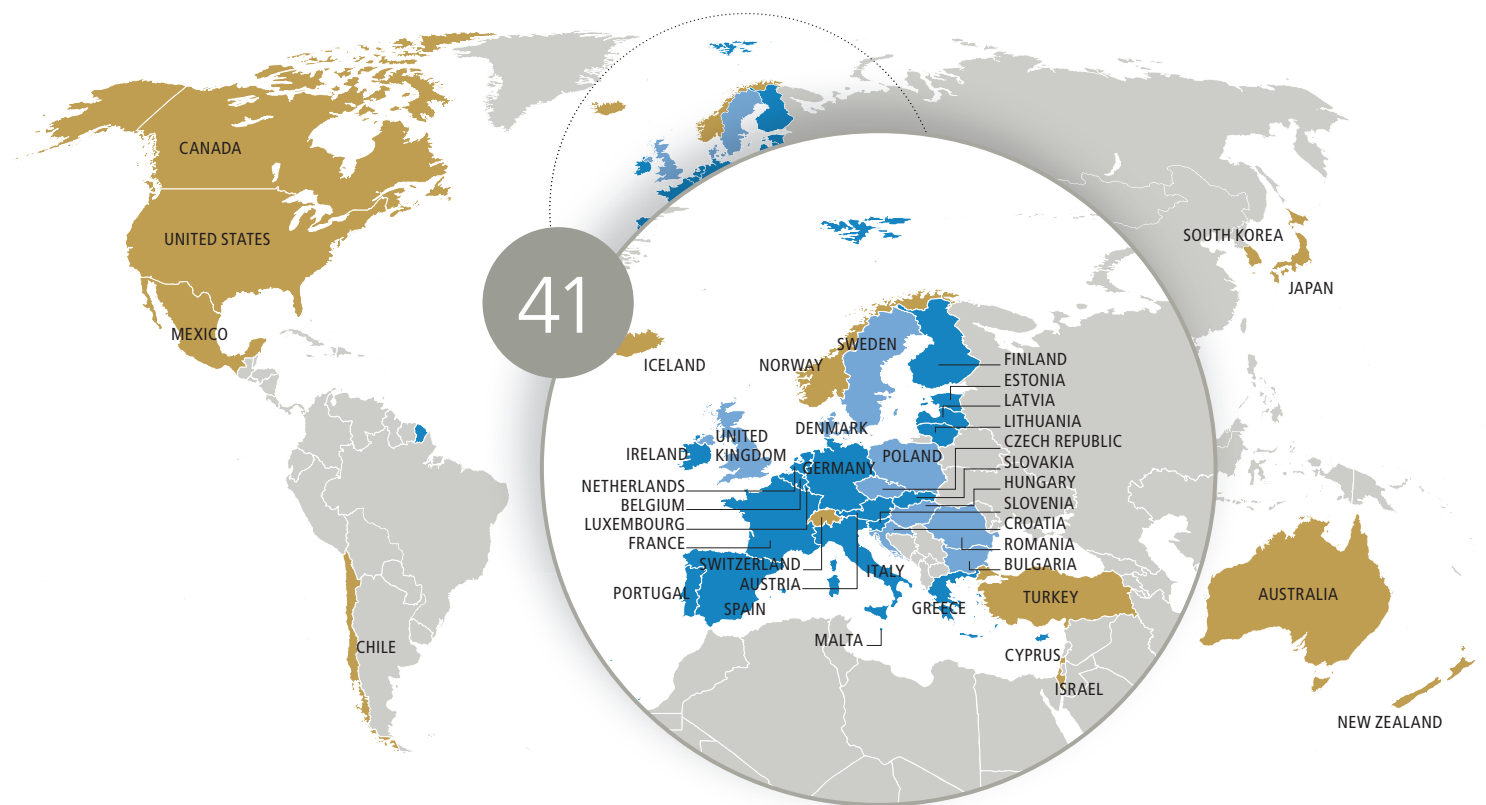
SGI Sustainable
Governance
Indicators

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Sustainable Governance Indicators

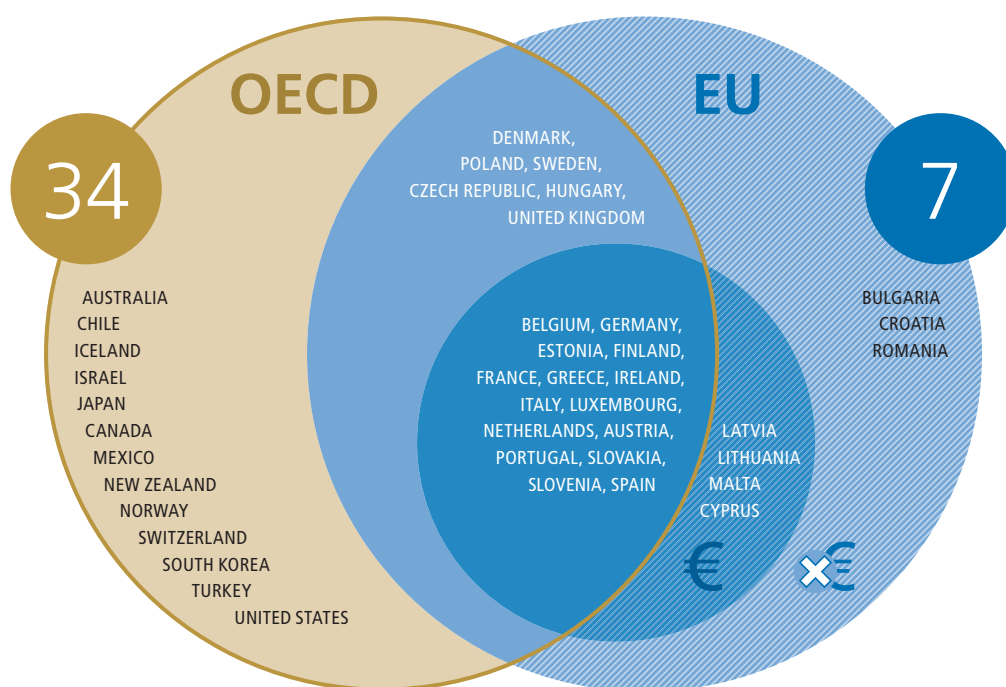
Measuring Sustainable Governance

The Sustainable Governance Indicators (SGI) address one of the central social-policy questions facing the highly developed states of the OECD and the European Union at the outset of the 21st century: How can we achieve sustainable policy outcomes and ensure that political decision-making target long-term objectives?



Challenges such as economic globalization, social inequality, resource scarcity and demographic change, each of which cut across policy sectors and extend beyond national boundaries, require policymakers to adapt rapidly and learn from the examples of others. Ideally, governments should act with long-term consequences in mind. This involves generating policy outcomes that maintain

or improve the quality of life for present and future generations without placing an unfair burden on future generations. This also means governments need to safeguard the long-term health of their societies' economic, social and environmental systems. However, long-term thinking of this nature is currently rare. Most governments tend instead to act with the short term in mind. Mounting public debt, the



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www.sgi-network.org

The entire set of results and each country report are available for direct use or download on our interactive website.

> Website, page 18

unequal allotment of participation opportunities and the wasteful exploitation of natural resources have significant negative implications for present and future generations, thus imperiling the overall sustainability of OECD and EU states. Taking stock of these problems, the Sustainable Governance Indicators project aims to support OECD and EU governments' capacity to act with the long term in mind,

thereby achieving more sustainable policy outcomes.

The SGI function as a monitoring instrument that uses evidence-based analysis to provide practical knowledge applicable to the daily work of policymaking. The SGI thus target the spectrum of those individuals who formulate, shape and implement policies, from political decision-makers in centers of government and



The SGI provide political decision-makers, civil society actors, policy professionals, scholars and interested citizens alike an effective monitoring tool.

The SGI provide an itemized comparison of policy outcomes in 41 states that draws upon a customized catalog of indicators.

the democratic institutions of the OECD and EU states, to representatives of civil society and international organizations, to scholars and interested citizens. Underlying the SGI project is a cross-national comparison of governance in 41 states of the OECD and the EU on the basis of a customized set of indicators. Operationalized as a survey, the SGI help identify successful examples of sustainable governance as well as policy and governance innovations. By comparing strengths and pitfalls, the SGI aim to activate (international) learning processes while at the same time casting a spotlight on vital reforms for decision-makers and the public.

This instrument is built on three pillars – the *Policy Performance Index*, the *Democracy Index* and the *Governance Index* – that collectively identify examples of sustainable governance.

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The SGI expert network

With its innovative approach, the SGI is the first survey of its kind to allow far-reaching assessments of the sustainability of OECD and EU member states. The SGI are by no means a system of purely quantitative data; the SGI also include qualitative expert assessments, which are gathered by means of a questionnaire used as part of a multistage data capture and validation process. A network comprising a total of more than 100 renowned scholars from around the world has been engaged for the study.

The inclusion of qualitative indicators is a major advantage of the SGI over many other indices, as this allows context-sensitive assessments that purely quantitative indicators cannot yield.

> *Methodology, page 22*

Policy Performance

- Policy outcomes in 16 policy areas
- Aligned with the three pillars of sustainability: economic development, environmental protection and social equity
- Domestic action taken by governments sensitive to international responsibilities

Profile of strengths and weaknesses (reform needs)



Democracy

- State of democracy and the rule of law
- Criteria address substance and procedures of democracy
- Focus on institutional and procedural quality

Democratic Framework



Governance

- Executive capacity (steering capability, implementation, institutional learning)
- Executive accountability (participatory competencies of social actors)

Governance and reform capacity



Sustainable policy outcomes

Policy Performance

The Policy Performance Index creates a map of reform needs in key policy areas for each country, asking how successful individual countries have been in achieving sustainable policy outcomes. In so doing, it references a range of ideas central to current international discourses on measuring sustainability, social progress and quality of life. Thus, the Policy Performance Index does not limit itself to the data associated with conventional measures of a society's economic growth and material prosperity.

A broad set of indicators explore the viability and performance of economic, sociopolitical and environmental systems, as well as social inclusion.

Instead, this pillar of the SGI also relies on data that measure the success of states in a variety of policy areas that must be taken into account in seeking to develop robust, high-performing, long-lasting economic, sociopolitical and environmental systems, not to mention high levels of social participation.

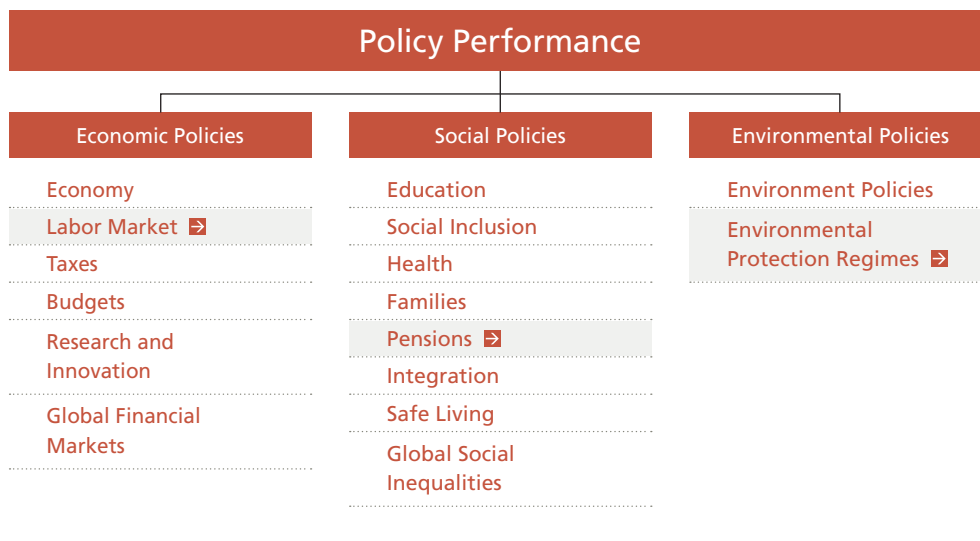
The Policy Performance Index measures the performance of the 41 states surveyed in terms of the three core dimensions of sustainability, manifested here as economic, social and environmental policies. A total of 16 individual policy areas are addressed, with policy outcomes captured by means of a wide range of quantitative and qualitative data. In this respect, the SGI 2015 goes further than previous SGI surveys, as it also encompasses the contribution of individual countries in promoting sustainable development at the international level. And in the context of the United Nations' current discussions over goals to succeed the Millennium Development Goals following their 2015 target date, the highly developed OECD and EU states have a particular responsibility for contributing to an increase in global public welfare.

Index dimension 1

Economic policies – prospects for inclusive growth

Economic policies that encourage competition and strengthen market principles remain the driver of growth, while safeguarding the resources necessary if a society is to be adaptable. However, such policies will be of the greatest advantage to the greatest number of people if they are accompanied by redistributive tax and labor-market policies, and underpinned by social policies that facilitate a just societal allocation of the benefits of economic growth. Therefore, sustainable governance can only be achieved through a successful, future-oriented approach to economic challenges. The decisive question with respect to sustainability is how opportunities for self-realization can be provided to the greatest number of people today without unjustly burdening future generations. Excessive public debt, for example, can leave future generations with a massive mortgage on their opportunities for self-realization, dwarfing the constraints felt by today's generations.

In assessing the individual policy areas comprising the economic sustainability pillar, the following questions are addressed:



→ THREE CRITERIA AND THEIR INDICATORS

Assessment criteria for economic sustainability

- *Are economic policies applied on the basis of a coherent institutional framework, thereby enhancing the country's international competitiveness?*
- *How successful are government strategies in addressing unemployment and increasing labor-market inclusion?*
- *To what extent do the country's tax policies promote social equity, competition and positive long-term state-revenue prospects?*
- *To what extent are budgetary policies underpinned by principles of fiscal sustainability?*
- *To what extent do research and development policies contribute to the country's capacity for innovation?*
- *Does the country actively contribute to the effective regulation and stabilization of international financial markets?*

Labor Market

- Labor Market Policy
- Unemployment
- Long-term Unemployment
- Youth Unemployment
- Low-Skilled Unemployment
- Employment Rate
- Low Pay Incidence

Pensions

- Pension Policy
- Older Employment
- Old Age Dependency Ratio
- Senior Citizen Poverty

Environmental Protection Regimes

- Global Environmental Policy
- Multilateral Environmental Agreements
- Kyoto Participation and Achievements

Index dimension 2

Social policies – securing participation for present and future generations

Social policies designed to enhance sustainability involve maintaining or increasing individuals' opportunities to act and live in accordance with their own values, which thereby ensures a high degree of participation in society. Political, social and economic systems must be constituted in such a way that individuals are provided with substantive opportunities for self-realization. Ensuring broad-based social participation involves more than providing safeguards against classic risks such as illness, accidents, aging, assisted living, disability and unemployment. Social policies should also be integrative in nature and empower members of the community to participate actively in public affairs. At the same time, all members of society should have equal access to these substantive opportunities: No one should be systematically excluded from those activities and states of being that comprise well-being.

Participatory justice and equal opportunities for self-realization should underpin social policies.

These include feeling safe, having good health and gainful employment, engaging in political participation, enjoying social relations, being able to participate in cultural life, and living in favorable environmental conditions. Seeking to enhance sustainability thus means ensuring the long-term viability of social welfare systems. Assessing the performance of OECD and EU states with this in mind involves more than evaluating the extent to which society provides opportunities and enables participation. It also involves taking a close look at factors such as the sustainability of public financing and the potential for reform within existing systems. Sustainability-minded decision-making maintains and even expands opportunities for social participation for today's generations without compromising the opportunities afforded to future generations.

The SGI's social policies category addresses the following questions:

Assessment criteria for social sustainability

- *To what extent do the country's education policies foster high-quality, inclusive and efficient education and training systems?*
- *To what extent do sociopolitical measures facilitate social inclusion, while effectively combating social exclusion and polarization?*
- *How successfully do policies secure quality, inclusivity and cost efficiency in the country's health care system?*
- *To what extent do family-policy measures make it easier to combine career and family?*
- *How successful are the country's pension policies in preventing old-age poverty while promoting intergenerational equity and fiscal sustainability?*
- *To what extent do the country's political measures foster the effective integration of migrants into society?*
- *How successful is the country in establishing secure living conditions for its citizens by combating crime and other security risks?*
- *And looking to the international level: To what extent is the country engaged in efforts to combat global social inequalities, such as the promotion of fair global-trade structures and just participation opportunities within developing countries?*

Index dimension 3

Environmental policies

In terms of sustainability, environmental policies are particularly important given the far-reaching effects environmental conditions have on the quality of life. Our surrounding environment can influence the quality of life positively (by providing access to clean water, air and recreation areas) or negatively (through water, air or noise pollution, for example). The attractions or challenges provided by natural environments help determine where people want to live, drive migratory movements and make basic human existence possible. But natural environments (with their ecosystemic functions) are also dependent on human social systems – particularly the extent to which these latter systems observe principles of environmental sustainability. Lifestyles and economic systems dependent on an intense use of resources destabilize the ecosystem in the long term. Indeed, the growing expectations of an expanding global population represent the greatest risk of destabilization. And yet the ability to fulfill these demands is constrained by immutable planetary limits. Environmental sustainability therefore means ensuring that regenerative resources are used only to the extent that they can be replenished. Environmental sustainability also involves ensuring that nonrenewable resources are consumed only to the extent that similar, renewable substitutes can be developed. Harmful pollutants such as greenhouse gases should be emitted only to the extent that they can be absorbed by natural systems. The goal of sustainable environmental policies must be to secure the natural foundation of human existence and leave an intact ecosystem for future generations.

Therefore, in this category of sustainability, the SGI address the following key questions for each of the 41 OECD and EU countries:

Assessment criteria for environmental sustainability

- *How successful are the country's environmental policies in protecting natural resources and promoting livable environmental conditions?*
- *How committed is the country to the advancement of binding global environmental-protection regimes?*

A broad range of quantitative indicators underlying this category also allow for a systematic assessment of environmental-policy outcomes (e.g., greenhouse-gas emissions, renewable energies, particulate pollution, waste recycling).

Comparing strengths and weaknesses across the three categories of the Policy Performance Index allows us to identify not only the areas in which individual countries are achieving positive policy outcomes, and the extent to which this is occurring, but also the areas in which there is a pressing need for further reform.

Behind this model is the idea that the long-term viability of economic, social and environmental systems can be achieved only through measures that consider these systems together. It is important to consider the diverse interactions and conflicting goals that arise from the three systems and their associated policies, with no single component viewed in isolation from the others. The structures, actors and processes through which such conflicting goals are addressed, and where possible resolved, are therefore of central importance in sustainable policy formulation (for more on this, see also aspects of quality of democracy and governance, on the next page).

Comparing frameworks for democracy and the rule of law

Democracy

How do OECD and EU states compare with regard to the quality of democracy and the rule of law? This question is also vital in assessing sustainable governance because the rule of law and citizens' ability to participate in political processes are essential to ensuring a political system's good performance and long-term stability. Fully developed opportunities for political participation must be in place if a society is to achieve high levels of participatory justice.

The quality of democratic standards and the rule of law are key to any political system's long-term viability.

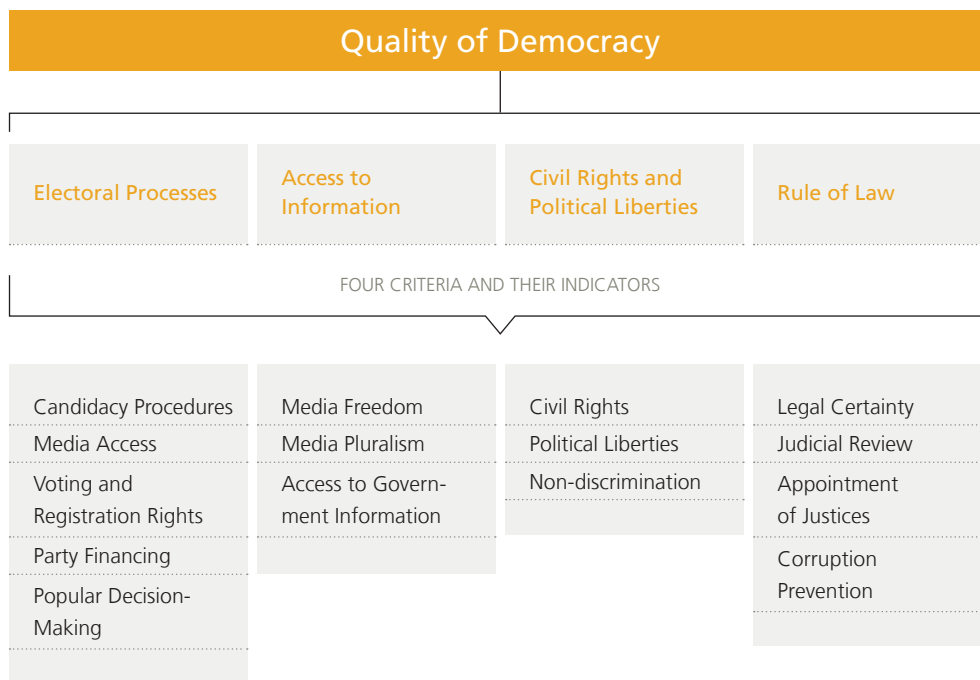
Indeed, the quality of democracy in a society must be high if it is to sustain pluralism in the processes that build and shape public will and opinions (input legitimacy), as well as in the policy-formulation and decision-making processes that accommodate the interests and needs of a broad spectrum of stakeholders in society (throughput legitimacy), while ultimately transforming these processes into concrete and efficacious actions (output legitimacy). Democracy and the rule of law are therefore fundamental to preventing the systematic exclusion or neglect of social groups or individuals, enabling all members of a society to participate in shaping opinions and building the will to reform. When managing the inherent conflicts underlying sustainable policy goals, it is particularly important to prevent the systematic exclusion of any group, thus following the principle of equal opportunity. The legitimacy of a political system rests upon its ability to provide appropriate oversight of decision-makers' activities, opportunities for democratic participation, protection of civil rights and legal certainty. Citizens' consent to and trust in a political system will depend heavily on these conditions. Moreover, democratic participation and oversight are essential in enabling concrete learning and adaptation processes, as well as the capacity for change.

In SGI terms, a high level of democracy quality and a rigorous observation of the rule of law are vital to achieving sustainability in the sense of long-term systemic viability. The SGI measure these conditions in detail through the Democracy Index.

Quality of Democracy

The SGIs' Democracy Index is oriented toward the institutional and organizational realization of sound democratic standards. Its normative reference point is an ideal representative democracy.

The SGI criteria by which government systems in the OECD and EU are measured derive from those dimensions identified by democratic theory as most significant, and contain key indicators by which the quality of democracy can be assessed. In total, 15 qualitative indicators, comprising four criteria, are used to evaluate the fabric of democracy in each country. Criteria include the following:



Assessment criteria for the quality of democracy

- *The electoral process, which includes the rules governing political-party ballot qualification and voter registration as well as the issue of party financing; for the first time, this edition of the SGI also evaluates direct-democracy structures and participation opportunities*
- *The public's access to information, which can be measured by the extent of media freedoms and media pluralism*
- *Civil rights and political liberties*
- *The rule of law, including legal certainty, the judicial review of laws and the prevention of corruption*

An international comparison of reform capacities

Governance

In a context of rapidly changing environments and growing complexity, it is ever more important for policymakers (and the institutions through which they act) to respond quickly and resolutely while bearing in mind the long-term impact of actions taken today. It is therefore important that any assessment of sustainable governance look not only at policy outcomes, a country's underlying democratic order and the rule of law, but also at the political leadership's capacity to steer processes with success. Just how effective are OECD and EU leaders in managing strategic processes, and how well do they address and resolve the problems they face?

The Governance Index looks at a government's capacity to deliver sound policies as well as the participatory and oversight competencies of social actors.

The SGIs' Governance Index answers these questions using a broad and innovative set of indicators. These indicators permit a contextualized assessment of the extent to which the governments of OECD and EU states – working together with other institutions and social stakeholders in the course of democratic decision-making processes – are able to identify pressing issues, develop appropriate solutions and implement them efficiently and efficaciously.

The modern concept of governance employed by the SGI emphasizes a government's capacity to deliver sustainable policies (executive capacity) as well as the participatory and oversight competencies of actors and institutions beyond the executive branch (executive accountability).

Index dimension 1

Executive capacity

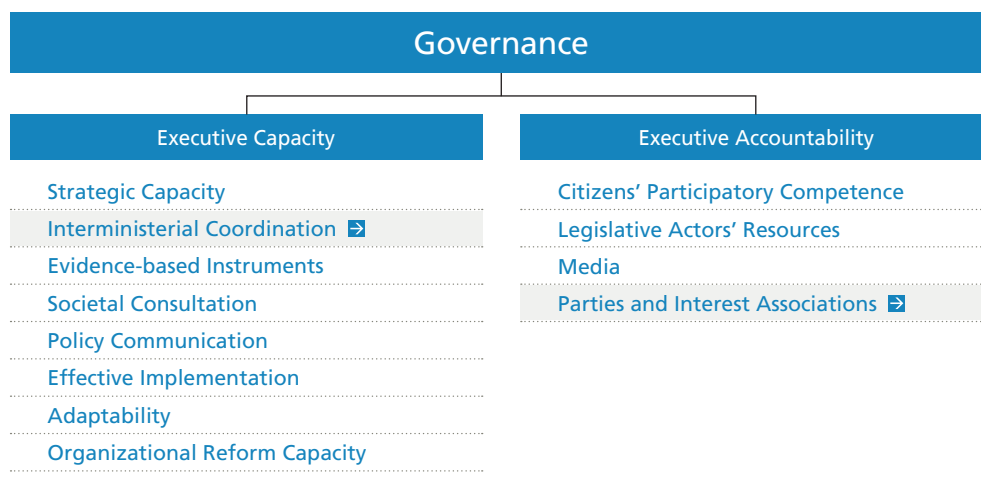
The executive capacity category focuses on the core activities of a government and examines the steering capabilities demonstrated by a political system's administrative apparatus. This includes strategic planning, interministerial coordination, knowledge management, consultation and communication processes,

as well as policy implementation and learning capacity. The key actors examined here are the governments of the OECD and EU states along with the organizational and institutional resources at their disposal (centers of government, ministries, agencies, etc.).

Index dimension 2

Executive accountability

The second category within the Governance Index, executive accountability, focuses on the forms of interaction between a government and other stakeholders in the policymaking process. It seeks to assess the extent to which participation and oversight competencies are produced and cultivated. If policies are to succeed in the long term and yield sustainable effects, governments clearly cannot afford to formulate and implement policies in isolation. Bearing this in mind, the SGI examine the extent to which other actors who perform essential functions in consolidating and mediating interests in a political system are able to participate in policymaking and monitor the process at each step along the way. The capacity to exercise this oversight function in part reflects the government's obligation to account for its actions to



citizens, parliaments, the media, parties and interest groups.

Moreover, executive accountability addresses the effectiveness of government communication, examining how well a government acquires and disseminates information, and the extent to which it involves and activates various elements of society in formulating and implementing policy. The SGI therefore include a series of indicators exploring the extent to which governments consult entities such as special-interest groups early in legislative planning processes. The category also includes indicators that explore the extent to which the associations, citizens and legislatures possess participatory competencies (knowledge of politics, financial resources, etc.). In short, this is about the checks and balances and participatory processes that can enhance the quality and legitimacy of political decision-making.

These aspects of modern governance are reflected in the architecture of the Governance Index, as shown in the figure above. As was the case for the Policy Performance and Democracy indices, the figure depicting the Governance Index represents merely an overview of its most important features. In sum, 67 qualitative and 69 quantitative indicators underlie the three indices.

The issues and concerns discussed thus far highlight the SGIs' two-pronged objective in assessing the future viability of OECD and EU states: to measure the *need for reform* with reference to sustainable policy outcomes and the quality of democracy; and to measure the *capacity for reform* in terms of governments' and social groups' abilities to steer these processes. The SGI take this approach further than other international rankings in two respects. First, the SGI never regard OECD and EU states' reform needs from a purely economic point of view. Instead, the SGI intentionally incorporate cross-cutting topics such as education, the environment, social issues and security. Second, the dimension of reform capacity remains underexplored by other indices to date. No other ranking offers a comparable analysis with such depth of field.

➔ TWO CRITERIA AND THEIR INDICATORS

- Interministerial Coordination**
- GO Expertise
 - GO Gatekeeping
 - Line Ministries
 - Cabinet Committees
 - Ministerial Bureaucracy
 - Informal Coordination

- Parties and Interest Associations**
- Intra-Party Democracy
 - Association Competence (Business)
 - Association Competence (Others)

Rankings

The Policy Performance Index aggregates all the data compiled on policy outcomes in 16 areas that address the three dimensions of sustainability (economic development, environmental protection and social policies). This allows for a strengths and weaknesses profile of each country as it underscores their specific reform needs.

The Democracy Index is based on the thorough analysis of each country's democratic order and the rule of law on which it is based. In assessing the quality of democratic institutions and processes, the index looks at the substantive and procedural features of a system that enable long-term oriented governance.

The Governance Index assesses a government's capacity to steer and implement policies, as well as its capacity for institutional learning. It also takes a close look at the participatory and monitoring competencies of actors in society, thereby accounting for a political system's capacity for reform.

Policy Performance

Ranking	SGI 2015 Difference to SGI 2014	Trend	Economic Policies	Social Policies	Environmental Policies	Policy Performance	
1	-0.11	↘	7.68	7.53	8.29	7.83	Sweden
2	-0.01	↘	7.60	7.77	7.85	7.74	Norway
3	0.25	↗	7.47	7.68	8.02	7.72	Denmark
4	0.03	↗	8.06	6.96	8.01	7.67	Switzerland
5	0.03	↗	7.60	7.63	7.33	7.52	Finland
6	0.01	↗	7.48	6.64	7.46	7.19	Germany
7	0.04	↗	7.07	6.76	7.64	7.15	Estonia
8	0.05	↗	6.95	7.32	6.38	6.88	Luxembourg
9	0.02	↗	6.31	7.12	6.93	6.79	United Kingdom
10	0.01	↗	6.96	7.18	6.17	6.77	Netherlands
11	0.04	↗	6.22	6.01	7.72	6.65	Lithuania
12	0.01	↗	6.52	7.26	5.65	6.48	New Zealand
13	-0.17	↘	6.07	7.14	5.72	6.31	Iceland
14	0.03	↗	6.05	5.07	7.50	6.21	Latvia
15	0.33	↗	5.58	6.39	6.47	6.14	Ireland
16	0.03	↗	6.36	6.22	5.76	6.11	Austria
16	0.06	↗	5.73	6.16	6.43	6.11	Czech Republic
18	-0.01	↘	6.68	6.27	5.30	6.08	South Korea
19	-0.06	↘	6.32	6.26	5.61	6.06	Belgium
20	0.02	↗	6.93	7.03	4.16	6.04	Canada
21	-0.17	↘	5.30	6.39	6.30	6.00	France
22	0.04	↗	5.79	5.95	5.98	5.91	Japan
23	0.14	↗	4.66	6.16	6.89	5.90	Slovenia
24	0.04	↗	5.68	5.93	5.95	5.85	Poland
25	-0.41	↘	5.86	6.42	4.99	5.76	Australia
26	-0.05	↘	6.61	5.66	4.75	5.67	Israel
27	0.06	↗	6.17	5.99	4.60	5.58	United States
28	0.01	↗	5.14	5.37	6.12	5.54	Slovakia
29	0.18	↗	4.58	5.37	5.96	5.30	Portugal
30	0.22	↗	4.74	5.71	5.37	5.27	Spain
31	0.03	↗	5.77	5.19	4.74	5.23	Malta
31	0.10	↗	4.68	4.68	6.32	5.23	Romania
33	0.09	↗	6.10	5.02	4.51	5.21	Chile
34	0.15	↗	5.12	5.25	4.95	5.11	Italy
35	0.06	↗	4.21	4.63	6.24	5.03	Hungary
36	-0.11	↘	4.45	4.38	6.24	5.02	Bulgaria
37	-0.06	↘	3.90	5.01	6.12	5.01	Croatia
38	0.12	↗	5.84	4.66	3.95	4.81	Turkey
39	-0.09	↘	5.42	3.94	4.93	4.76	Mexico
40	0.07	↗	4.13	5.50	4.55	4.73	Cyprus
41	0.26	↗	3.70	4.66	4.85	4.40	Greece

Democracy

Ranking	SGI 2015 Difference to SGI 2014	Trend	Quality of Democracy	Country
1	0.05	↗	9.15	Finland
2	-0.14	↘	9.11	Sweden
3	0.00	•	9.01	Norway
4	-0.05	↘	8.90	Denmark
5	0.06	↗	8.70	Germany
5	0.00	•	8.70	Switzerland
7	-0.03	↘	8.56	New Zealand
8	0.00	•	8.37	Poland
9	0.08	↗	8.36	Estonia
10	-0.06	↘	8.28	Ireland
11	0.00	•	8.12	Lithuania
12	0.00	•	8.07	Latvia
13	-0.35	↘	8.02	United States
14	0.10	↗	7.87	Luxembourg
15	-0.08	↘	7.75	Australia
16	0.00	•	7.70	Netherlands
17	-0.05	↘	7.63	Canada
18	0.10	↗	7.55	Slovenia
19	0.08	↗	7.46	Austria
20	0.06	↗	7.43	Belgium
21	-0.13	↘	7.38	Portugal
22	-0.24	↘	7.36	Czech Republic
23	-0.12	↘	7.22	United Kingdom
24	-0.36	↘	7.21	Iceland
25	0.36	↗	7.20	Italy
26	-0.03	↘	7.02	Slovakia
27	0.08	↗	7.01	France
28	0.00	•	6.91	Israel
29	-0.07	↘	6.90	Greece
30	-0.11	↘	6.84	Spain
31	-0.14	↘	6.53	Chile
32	-0.17	↘	6.20	Cyprus
33	0.29	↗	5.92	Croatia
34	-0.25	↘	5.89	Japan
35	-0.05	↘	5.75	Bulgaria
35	-0.16	↘	5.75	Mexico
37	0.00	•	5.63	South Korea
38	0.15	↗	5.47	Malta
39	-0.15	↘	5.05	Romania
40	-0.32	↘	4.42	Turkey
41	-0.92	↘	4.11	Hungary

Governance

Ranking	SGI 2015 Difference to SGI 2014	Trend	Executive Capacity	Executive Accountability	Governance	Country
1	0.04	↗	8.37	8.47	8.42	Sweden
2	-0.03	↘	8.56	8.20	8.38	Finland
3	-0.01	↘	8.09	8.64	8.37	Norway
4	-0.02	↘	8.44	8.11	8.27	Denmark
5	0.04	↗	8.30	6.74	7.52	New Zealand
6	0.05	↗	6.85	8.06	7.45	Luxembourg
7	-0.01	↘	7.60	7.15	7.37	United States
8	0.00	•	6.93	7.56	7.25	Germany
9	-0.03	↘	7.50	6.70	7.10	Canada
10	-0.16	↘	6.90	7.13	7.02	Australia
10	0.09	↗	7.32	6.71	7.02	United Kingdom
12	-0.08	↘	7.16	6.53	6.85	Switzerland
13	0.01	↗	6.38	7.30	6.84	Iceland
14	0.03	↗	7.26	6.20	6.73	Poland
15	0.05	↗	6.16	7.13	6.64	Austria
15	0.14	↗	6.67	6.62	6.64	Ireland
17	0.16	↗	6.46	6.41	6.43	Spain
18	-0.06	↘	6.24	6.56	6.40	Netherlands
19	0.05	↗	5.67	7.09	6.38	Belgium
19	0.02	↗	7.21	5.55	6.38	Lithuania
21	-0.11	↘	6.30	6.32	6.31	Estonia
22	-0.11	↘	6.21	6.36	6.28	Israel
23	-0.10	↘	7.29	5.11	6.20	Latvia
24	0.05	↗	6.56	5.75	6.16	Mexico
25	0.04	↗	6.53	5.73	6.13	South Korea
26	0.13	↗	5.29	6.80	6.05	Czech Republic
26	0.26	↗	6.13	5.97	6.05	Italy
28	0.02	↗	6.36	5.68	6.02	Japan
29	0.07	↗	6.64	5.31	5.98	Chile
30	-0.20	↘	5.93	5.46	5.70	France
31	0.19	↗	5.04	6.14	5.59	Malta
32	-0.09	↘	5.93	5.16	5.55	Turkey
33	-0.17	↘	5.76	5.33	5.54	Portugal
34	-0.07	↘	5.36	5.43	5.40	Slovakia
35	-0.08	↘	4.55	6.09	5.32	Slovenia
36	0.06	↗	4.32	5.72	5.02	Greece
37	-0.09	↘	4.63	5.40	5.01	Bulgaria
38	0.00	•	5.17	4.80	4.99	Hungary
39	-0.04	↘	4.54	5.10	4.82	Croatia
40	-0.05	↘	4.38	4.58	4.48	Romania
41	0.37	↗	3.66	4.93	4.30	Cyprus

Survey periods: SGI 2014 May 2011 – May 2013, SGI 2015 May 2013 - November 2014

Results and data at a glance

SGI Website

The SGI website's interactive features provide access to the findings for 41 countries. Users can explore the full range of data provided, from individual indicators across various analytic categories to fully aggregated indices.

The screenshot displays the SGI website's user interface. At the top left is the SGI logo and the text 'Sustainable Governance Indicators'. To the right are navigation links for 'Policy Performance', 'Democracy', and 'Governance', along with 'Countries', 'Time Series', and 'Downloads'. Further right are links for 'About the SGI Survey Structure', 'SGI 2014 Overview', 'Join us on Facebook', and 'Share this page'. The BertelsmannStiftung logo is in the top right corner.

The main content area features a 'SGI 2015 Survey' dropdown menu (marked with a '1' in a grey circle) and a 'Take the tour' button. Below this are three main categories: 'Policy Performance' (marked with a '2' in a grey circle), 'Democracy', and 'Governance'. Under 'Policy Performance', there are sub-menus for 'Economic Policies', 'Social Policies', and 'Environmental Policies'. Under 'Democracy', there is a 'Quality of Democracy' sub-menu. Under 'Governance', there is a sub-menu for 'Executive Capacity' and 'Executive Accountability'. A featured article titled 'Are non-governmental actors involved in policy-making?' is displayed with a photo of a woman speaking at a microphone. The article text includes 'Examined are: Citizens' Participatory Competence', 'Legislative Actors' Resources', and 'Media', 'Parties and Interest Associations'.

On the right side, there are two news sections. The first is 'SGI News' with an article titled 'Romania: Cleaning Up Needs Stamina' by Klaus Iohannis, dated 4.6.2015. The second is 'SGI Studies' with an article titled 'Sustainable Governance in the OECD and EU - How Does Germany Compare? (DE)' dated April 2014. Both news sections include a 'Play' button and a set of navigation dots (marked with a '3' in a grey circle).

1 Intuitive navigation

Direct access to the entire set of data, downloads and comparative features.

2 3 pillars, 6 categories

Access to every level of analysis – from indicators to indices.

3 News and studies

Studies and ongoing blog reports that draw upon data for each of the SGI countries.

4 Interactive features

A variety of visualizations allow for a systematic comparison of strengths and weaknesses.

Examined are:

- [Citizens' Participatory Competence](#)
- [Legislative Actors' Resources](#)
- [Media Parties and Interest Associations](#)

reforms in the last decade have significantly boosted Germany's policy performance since the SGI 2011. However, structural deficits in executive capacity persist.

April 2014

Play ▶

Overall 2015 Performance

7.19 Policy Performance

Economic Policies 7.5

Social Policies 6.6

Environmental Policies 7.5

Germany

8.70 Democracy

Quality of Democracy 8.7

Executive Capacity 6.9

Executive Accountability 7.6

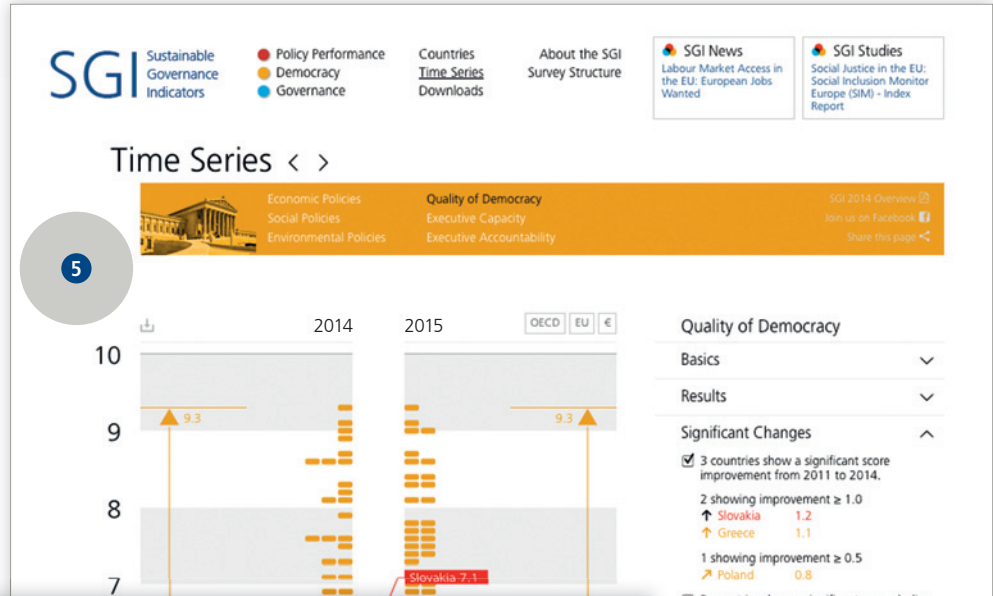
Governance 7.25

Select Compare to Findings Scores Ranks

Scores: 1 (worst) to 10 (best)

SGI sample	Finland	Netherlands
OECD	France	New Zealand
EU	Germany	Norway
Eurozone	Greece	Poland
Australia	Hungary	Portugal
Austria	Iceland	Romania
Belgium	Ireland	Slovakia
Bulgaria	Israel	Slovenia
Canada	Italy	South Korea
Chile	Japan	Spain
Croatia	Latvia	Sweden
Cyprus	Lithuania	Switzerland
Czech Rep.	Luxembourg	Turkey
Denmark	Malta	UK
Estonia	Mexico	USA

[Go to Germany](#)



5 Time series analysis

Compare a variety of items over time (SGI 2014 to 2015).

6 Country reports

Explore country reports from every angle.

7 Policy areas in comparison

The SGI also allow for the cross-national comparison of policy areas.

8 Determine weighting

Users can for the first time select the relative weights of criteria used in rankings.

The screenshot displays the SGI website's 'Economic Policies' section. At the top, there are navigation links for 'Policy Performance', 'Democracy', and 'Governance', along with 'Countries Time Series Downloads' and 'About the SGI Survey Structure'. A 'My Ranking' section features sliders for 'Economy', 'Labor Markets', 'Taxes', 'Budgets', 'Research and Innovation', and 'Global Financial System'. Below this is a table titled 'Do economic policies address sustainability challenges?' with columns for 'Rank', 'Economy', 'Labor Markets', 'Taxes', 'Budgets', 'R&I', and 'GFS'. The table lists 34 countries with their respective scores in each category. A circular callout '7' is placed over the table, and another callout '8' is placed over the 'My Ranking' sliders. A detailed view of the sliders is shown in an inset, with a circular callout '8' and a pie chart illustrating the weighting of criteria.

Rank	Country	Economy	Labor Markets	Taxes	Budgets	R&I	GFS
+1	Finland	NOR	NOR	FIN	NOR	FIN	FIN
2	Sweden	CAN	CHE	CHE	EST	SWE	CAN
-1	Switzerland	DNK	DEU	NOR	SWE	ISR	EST
4	Germany	SVE	AUS	SWE	CHE	CHE	CHE
6	Norway	CHE	ISL	DNK	CHL	KOR	DEU
7	Denmark	EST	NLD	NLD	TUR	USA	SWE
7	Canada	FIN	JPN	LTU	BGR	DEU	DNK
7	Estonia	DEU	DNK	LUX	FIN	ISL	BEL
-2	Netherlands	LUX	AUT	NZL	KOR	JPN	NOR
-2	South Korea	NLD	CAN	ISL	IVA	DNK	LUX
11	Israel	IVA	MLT	IVA	NZL	NLD	FRA
-4	Luxembourg	AUT	KOR	DEU	DNK	GBR	TUR
13	Belgium	KOR	LUX	EST	DEU	FRA	USA
14	Austria	USA	SWE	IRL	LUX	CAN	MEX
-2	Iceland	CHL	FIN	MLT	MEX	EST	AUT
+4	UK	ISR	BEL	SVK	LTU	AUT	ISR
-17	Australia	POL	NZL	CAN	ISL	BEL	GBR
-2	New Zealand	BEL	GBR	AUS	AUT	LUX	AUS
+3	USA	LTU	CHL	BEL	AUS	NZL	JPN
+20	Japan	MLT	ISR	BGR	CAN	NOR	NLD
+21	France	GBR	MEX	CYP	BEL	AUS	SVK
-22	Lithuania	ISL	TUR	KOR	SVK	LTU	CHL
-4	Chile	AUS	USA	CZE	ISR	IRL	POL
-1	Turkey	NZL	CZE	GBR	NLD	SVN	KOR
+15	Poland	BGR	FRA	AUT	CZE	CZE	LTU
-5	Latvia	MEX	IVA	CHL	HRV	POL	NZL
+16	Mexico	SVK	POL	POL	POL	PRT	ESP
+1	Czech Rep.	CZE	EST	ISR	ITA	HUN	HRV
-1	Malta	FRA	SVN	SVN	HUN	ITA	CZE
+28	Slovakia	JPN	CYP	HRV	GBR	SVK	IVA
+2	Bulgaria	ROU	ROU	FRA	MLT	ESP	MLT
32	Italy	IRL	LTU	ITA	ROU	MLT	ITA
+1	Ireland	TUR	ITA	ROU	FRA	TUR	ISL
-1	Romania	ITA	HUN	ESP	SVN	CYP	ROU
34	Slovenia	ESP	PRT	JPN	GRC	CHL	BGR
+3	Spain	PRT	SVK	HUN	ESP	HRV	PRT

Combining quantitative data with experts' qualitative analysis

Methodology: Generating Better Data through an Iterative Process

The SGI draw on established survey and aggregation methods. In order to ensure the proper operationalization of the individual index components, the SGI rely on a combination of qualitative and quantitative data. This allows for an analysis in which the strengths of both types of data can be applied, and it avoids the pitfalls associated with the use of purely quantitative or qualitative surveys. In the SGI, the "objectivity" of quantitative data from official statistical sources is complemented by experts' context-sensitive qualitative assessments. This combination delivers a detailed portrait of policy outcomes, the quality of democracy and steering capacities.

SGI methodology stands out for being transparent and context-sensitive.

The quantitative data underlying the SGI is drawn from official statistical sources, in particular those provided by the OECD and EU. While the SGI project team compiles this quantitative data centrally, the qualitative data is procured from a global network of more than 100 experts in a multiphase process of survey and validation. Each country is evaluated by (at least) two country experts (political scientists and economists) as well as a regional coordinator, each of whom respond to the questions posed in the SGI codebook. Country reports are then produced through an iterative evaluation process involving reviews and comments by each expert. This procedure is similar to that used by the Bertelsmann Stiftung in the SGI's sister project, the Transformation Index.

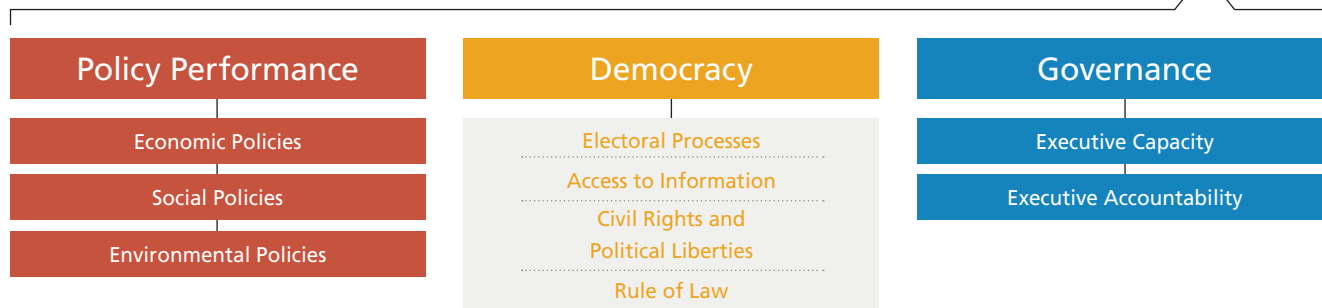
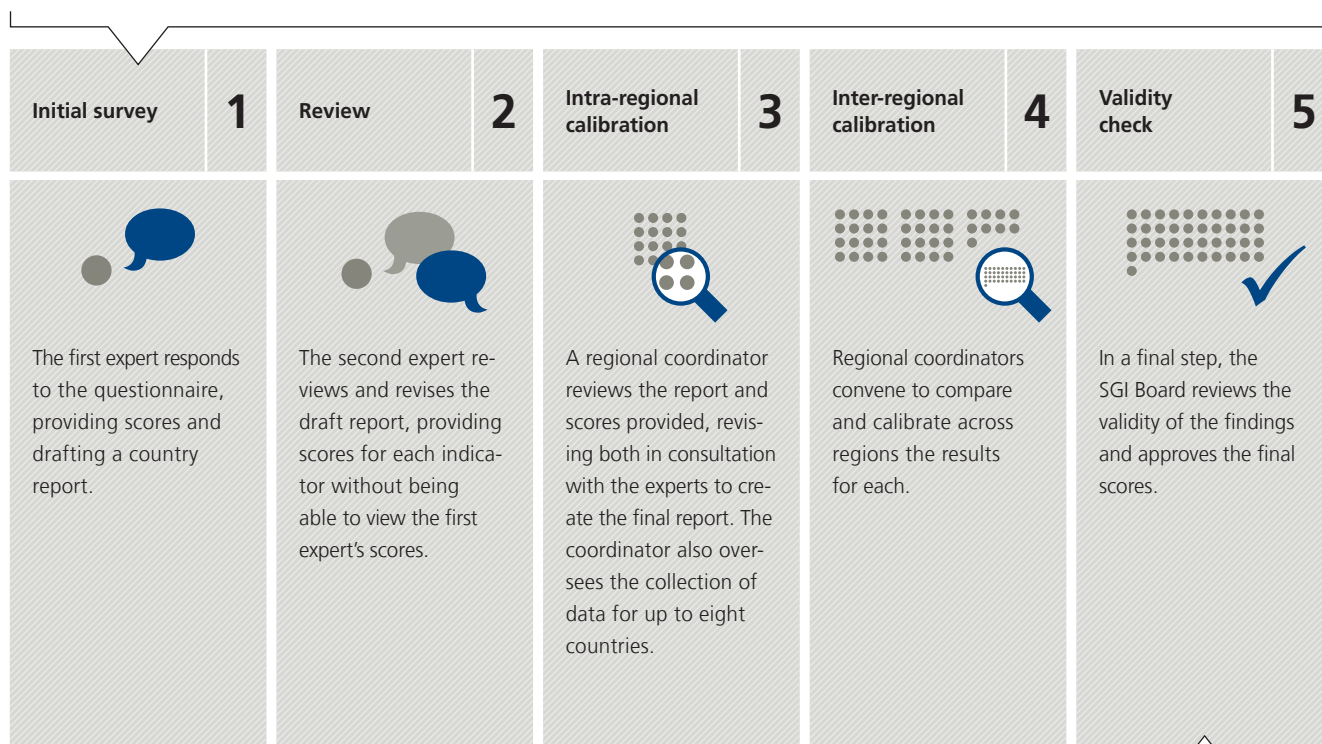
The SGI Codebook (available at www.sgi-network.org) details the rationale behind each of the 67 qualitative indicators, thereby ensuring a shared understanding of each question among the SGI experts. The questions comprising this codebook include a

range of answer options, allowing for precise evaluations on a scale of 1 (lowest score) to 10 (highest). The response to each question includes both a numerical score and a written response that substantiates and illustrates the score given. Throughout the course of the online survey process, experts refer to the quantitative indicators for all 41 countries as benchmarks, allowing assessments to be made on the basis of sound empirical data.

To ensure the comparability of quantitative and qualitative data, all quantitative data are standardized by linear transformation on a scale of 1 to 10. These figures are then subject to simple aggregation in establishing the three Policy Performance, Democracy and Governance indices.

The SGI evaluation process yields two products: detailed rankings and comprehensive reports on each of the 41 OECD and EU states surveyed (available free of charge at www.sgi-network.org). The SGI website provides access to every level of aggregation,

A multi-stage survey of 41 OECD and EU states ensures that results are reliable and valid



from individual indicators up to the top-level indices. The country reports are also available as downloads.

The survey period for the Sustainable Governance Indicators 2015 extended from May 15, 2013 to November 7, 2014. The assessments provided therefore refer to governance exclusively within this period of time. Following earlier edition in 2009, 2011 and 2014, this is the fourth SGI survey.

Survey Structure

Category	Economic Policies	Social Policies	Environmental Policies
Criterion	Economy	Education	Environment
· Indicator	· Economic Policy	· Education Policy	· Environmental Policy
· Indicator	· GDP per Capita	· Upper Secondary Attainment	· Energy Productivity
· Indicator	· Inflation	· Tertiary Attainment	· Greenhouse Gas Emissions
	· Gross Fixed Capital Formation	· PISA Results	· Particulate Matter
	· Real Interest Rates	· PISA, Socioeconomic Background	· Water Usage
	· Potential Output, Growth Rate	· Pre-primary Expenditure	· Waste Generation
	Labor Market	Social Inclusion	· Material Recycling
	· Labor Market Policy	· Social Inclusion Policy	· Biodiversity Protection
	· Unemployment	· Poverty Rate	· Renewable Energy
	· Long-term Unemployment	· NEET Rates	Global Environmental Protection
	· Youth Unemployment	· Gini Coefficient	· Global Environmental Policy
	· Low-skilled Unemployment	· Gender Equality in Parliaments	· Multilateral Environmental Agreements
	· Employment Rate	· Life Satisfaction	· Kyoto Participation and Achievements
	· Low Pay Incidence	Health	
	Taxes	· Health Policy	
	· Tax Policy	· Spending on Health Programs	
	· Tax System Complexity	· Life Expectancy	
	· Structural Balance	· Infant Mortality	
	· Marginal Tax Burden for Businesses	· Perceived Health Status	
	· Redistribution Effect	Families	
	Budgets	· Family Policy	
	· Budgetary Policy	· Child Care Density, Age 0-2	
	· Debt to GDP	· Child Care Density, Age 3-5	
	· Primary Balance	· Fertility Rate	
	· Debt Interest Ratio	· Child Poverty	
	· Budget Consolidation	Pensions	
	Research and Innovation	· Pension Policy	
	· Research and Innovation Policy	· Older Employment	
	· Public R&D Spending	· Old Age Dependency Ratio	
	· Non-public R&D Spending	· Senior Citizen Poverty	
	· Total Researchers		
	· Intellectual Property Licenses		
	· PCT Patent Applications		
	Global Financial System		
	· Stabilizing global financial markets		
	· Tier 1 Capital Ratio		

Category	Quality of Democracy	Executive Capacity	Executive Accountability
Criterion	Electoral Processes	Strategic Capacity	Citizens' Participatory Competence
· Indicator	· Candidacy Procedures	· Strategic Planning	· Policy Knowledge
· Indicator	· Media Access	· Scholarly Advice	· Voicing Opinion to Officials
· Indicator	· Voting and Registration Rights	Interministerial Coordination	· Voter Turnout
	· Party Financing	· GO Expertise	Legislative Actors' Resources
	· Popular Decision-Making	· GO Gatekeeping	· Parliamentary Resources
	Access to Information	· Line Ministries	· Obtaining Documents
	· Media Freedom	· Cabinet Committees	· Summoning Ministers
	· Media Pluralism	· Ministerial Bureaucracy	· Summoning Experts
	· Access to Government Information	· Informal Coordination	· Task Area Congruence
	Civil Rights and Political Liberties	Evidence-based Instruments	· Audit Office
	· Civil Rights	· RIA Application	· Ombuds Office
	· Political Liberties	· Quality of RIA Process	Media
	· Non-discrimination	· Sustainability Check	· Media Reporting
	Rule of Law	Societal Consultation	· Newspaper Circulation
	· Legal Certainty	· Negotiating Public Support	· Quality Newspapers
	· Judicial Review	Policy Communication	Parties and Interest Associations
	· Appointment of Justices	· Coherent Communication	· Intra-party Democracy
	· Corruption Prevention		· Association Competence (Business)
			· Association Competence (Others)

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The SGI Advisory Board is comprised of representatives from academia, politics and business.

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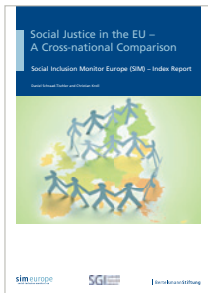
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SGI Studies and SGI News

In addition to working with academic experts in the field, we also work with journalists and bloggers who use our data in their commentary and reports on sustainable governance in a variety of countries. We engage in media partnerships for these reports, providing graphics, expert interviews and other informative support. Our media partners can be linked to our SGI News blog.



Social Justice in the EU

Based on quantitative and qualitative SGI data, the Social Justice Index compares the 28 EU states across six dimensions: Poverty prevention, equitable education, labor market access, social cohesion and non-discrimination, health, as well as intergenerational justice. It reveals that EU countries vary considerably in their ability to create a truly inclusive society.



Sustainable Governance in the OECD and EU – How Does Germany compare?

Based on the detailed set of quantitative and qualitative indicators used in the SGI project, this study provides a comprehensive assessment of Germany's strengths and weaknesses in terms "Sustainable Governance". By looking at Germany's policy performance, quality of democracy and governance capacities, the study sheds light on the country's need for reform and its reform capacities.



Social Justice in the OECD – How Do the Member States Compare?

This study is just one illustration of the range of possibilities offered by the Sustainable Governance Indicators' vast pool of data. Published initially in early 2011, this study examined and compared the state of social justice in 31 OECD countries, combining selected SGI indicators with established social science methods to create a new index of social justice.



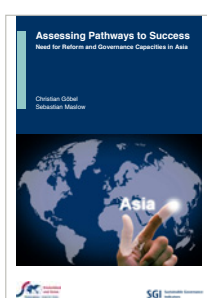
Intergenerational Justice in Aging Societies

How well do the OECD states live up to the principles of intergenerational justice? How clearly can such principles be measured? How can decision-makers develop policies that address issues relevant to aging societies without pitting the interests of older and younger generations against each other? What are the policymaking lessons that can be drawn from cross-national comparisons? This study provides evidence-based answers to these questions.



Sustainable Governance in the BRICS

The BRICS states have in recent years attracted much attention as emerging political and economic global players. But how sustainable is such rapid growth and development? How effective is governance in each of these states? This SGI study addresses these and other questions relevant to governance research.



Asia Study

Though often overshadowed by the attention paid to economic growth in China and India, growth in other Asian economies such as Indonesia, Japan, Malaysia, Singapore, South Korea and Vietnam has made the region a driving force of the global economy. This regional study asks which features of governance have driven economic growth in each country, how sustainable they are, and the extent to which democratic principles influence decision-making.

- **SGI Online:** www.sgi-network.org
- **SGI Blog:** www.news.sgi-network.org/news
- **Facebook:** www.facebook.com/pages/SGI-Sustainable-Governance-Indicators
- **Showreel Sustainable Governance Indicators 2015:** www.youtube.com/watch?v=MDALrtobRUC

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